



Preliminary Analysis of 2022-23 Canadian ODA

Brian Tomlinson

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1. Overview

Global Affairs Canada has published the preliminary data for international assistance for 2022-23. This preliminary data is missing details on Canada's support for multilateral organizations, which will be available in March/April 2024.

Total Canadian ODA for 2022/23 is \$15.8 billion, almost double from \$8.2 billion in 2021/22. However, a major part of this increase can be accounted for by Canada's support for Ukraine (\$5.4 billion) and for Ukrainian refugees in 2022/23. Overall support for in-donor refugee costs increased by 137% to \$2.1 billion. See **Table One** and **Chart One** for details.

Table One: Components of Canadian ODA, 2022/23

Millions of Canadian Dollars	2022/23	2021/22
(1) International Assistance Envelope (IAE)	\$13,028	\$7,208
(2) ODA in the IAE	\$12,865	\$7,013
(3) ODA outside the IAE	\$ 2,974	\$1,172
(4) Total ODA (2) + (3)	\$15,839	\$8,184
(5) Repayment of Loans	\$ 70.9	\$ 171
(6) Total Net ODA (4) – (5)	\$15,768	\$8,014
(7) Support for Ukraine	\$5,359	\$ 173
(8) COVID-19 Support	\$ 807	\$ 585
(9) In-Donor Refugee Costs	\$2,146	\$ 907
(10) ODA for Other Purposes (Less Ukraine, COVID-19 & Refugees)	\$7,456	\$6,348
Actual ODA to GNI Performance Ratio*	0.57%	0.32%
Real ODA to GNI Performance Ratio**	0.49%	0.28%
Real ODA less Ukraine Performance Ratio	0.30%	0.28%

* GNI update to November 2023 Fiscal Update

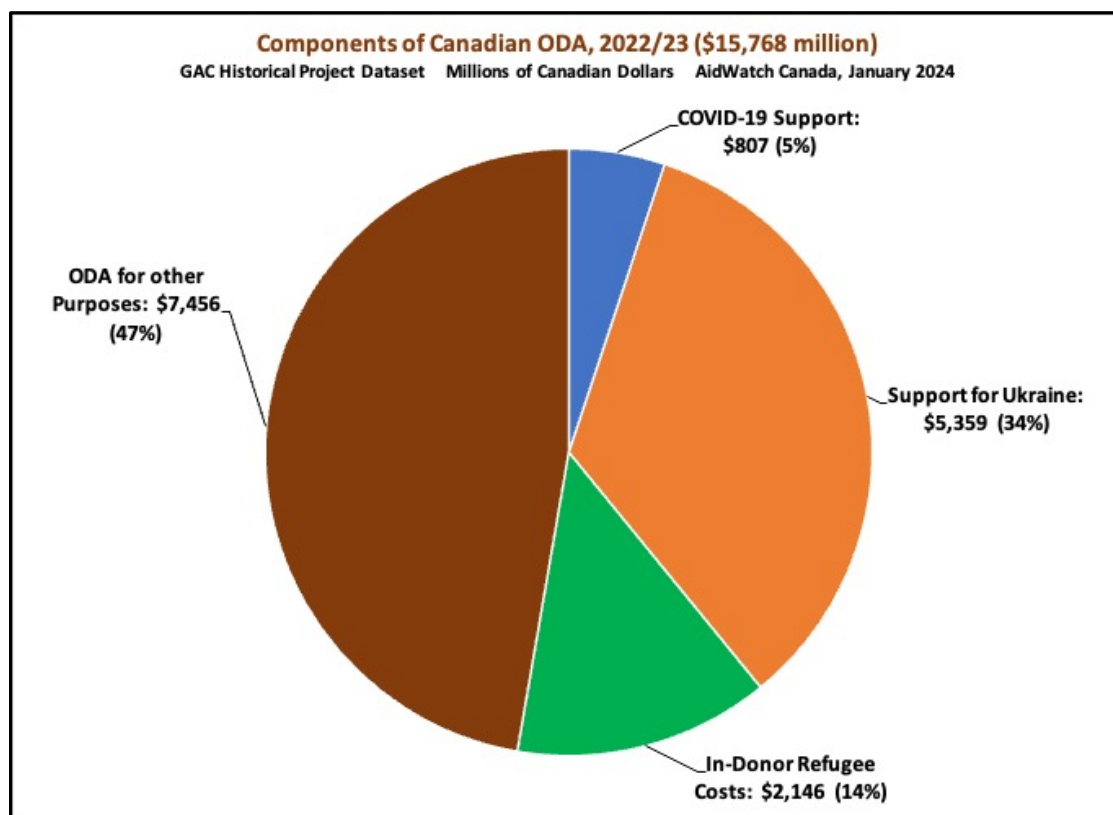
** Real ODA is ODA less in-donor refugee costs.

Source: Historical Projects Dataset, 2022/23, accessed December 2023.

In 2022/23 “ODA for other Purposes” increased by \$1,108 million or by 17% over 2021/22. Some of this increase (77%) is accounted for by the following:

- Department of Finance, Increased Allocation to IDA: \$287 million (26% of difference)
- Partnership for Climate Action (EBDR): \$250 million (23%)
- World Food Program Famine Response: \$85 million (8%)
- Increased allocations through CSOs: \$72 million (6%)
- GEF Replenishment: \$56 million (5%)
- Public Health Agency of Canada: \$54 million (5%)
- IDRC: \$42 million (4%)

Chart One: Components of 2022/23 Canadian ODA



2. Support for Ukraine

Support for Ukraine in 2022/23, both direct and through in-donor refugee support, was additional to Net ODA for 2021/22. However, the prospects for 2023/24 are not nearly as optimistic in this regard, with the indication of a 15% reduction in the IAE for that year. An early indication of the extent of these cuts may be apparent with the release of the OECD DAC preliminary ODA statistics for 2023 in April 2024.

This support for Ukraine included the following:

Department of Finance

Loan to the IMF administrative Account for Ukraine: \$1,950 million

Ukraine - IMF Administration Account Loan: \$2,400 million

Ukraine loan: \$500 million

World Bank - Ukraine Relief, Recovery, Reconstruction Multi-Donor Trust Fund: \$115 million

Global Affairs

Ukraine: \$399 million

Special In-Donor Refugee Support

Temporary Support for Ukrainians (Federal): \$302 million

(Does not include support for Ukrainian refugees included in
Federal In-Donor Refugee Costs and Provincial Refugee Costs)

Total: \$5,666 million

3. Grant Equivalent Canadian ODA for 2022/23

It is important to note that the support for Ukraine from the Department of Finance are loans that are included at face value in the Historical Projects Dataset, not their grant equivalency, which is the current methodology for the DAC's calculation of ODA. While the cash basis is still a legitimate calculation of ODA (repayments on previous loans are subtracted from current ODA flows), the grant equivalency method is useful in understanding the true value of the loans for recipient countries. However, one should also note that the DAC allows the cancellation of loans calculated at a grant equivalency to also be included. The formula for grant equivalency already includes a premium for this risk and many argue that this will result in double counting. If loans for Ukraine are cancelled or reduced in future years as part of a reconstruction package, Canada will be allowed to include this cancellation in future ODA.

GAC does not report the grant equivalency in its HPDS, but it is possible to estimate this amount from DAC statistics for 2022. For loans to Ukraine reported to the DAC for 2022 (different from Canada's fiscal year), the grant equivalency for these loans is 30%.ⁱ

Using this coefficient to estimate the grant equivalency of the Department of Finance loans of \$4,965 million, this results in \$1,489.5 million in grant equivalent loans.

Table Two provides the results for Grant Equivalent Canadian ODA for 2022/23. Net ODA for 2022/23 (Grant Equivalent) is \$12,293 million, and the performance ratio is 0.44% (Real ODA at 0.36%).

Table Two: Components of Canadian ODA (Grant Equivalent), 2022/23

Millions of Canadian Dollars	2022/23	2021/22
(1) International Assistance Envelope (IAE)	\$13,028	\$7,208
(2) ODA in the IAE	\$12,865	\$7,013
(3) ODA outside the IAE	\$ 2,974	\$1,172
(4) Total ODA (Cash Basis) (2) + (3)	\$15,839	\$8,184
(5) Repayment of Loans	\$ 70.9	\$ 171
(6) Difference Grant Equivalent Loans for Ukraine	\$ 3,476	
(6) Total Net ODA (Grant Equivalent) (4) – (5) – (6)	\$12,293	\$8,014
(7) Support for Ukraine	\$1,883	\$ 173
(8) COVID-19 Support	\$ 807	\$ 585
(9) In-Donor Refugee Costs	\$2,146	\$ 907
(10) ODA for Other Purposes (Less Ukraine, COVID-19 & Refugees)	\$7,456	\$6,348
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Real ODA less Ukraine Performance Ratio	0.30%	0.28%

* GNI update to November 2023 Fiscal Update

** Real ODA is ODA less in-donor refugee costs.

Source: Historical Projects Dataset, 2022/23, accessed December 2023.

4. GAC Support for Civil Society

As noted, **support for Civil Society Organizations** increased in 2022/21 by \$153 million or 13% over support in 2021/22. (**Table Two**) CSOs provided substantial support for Ukraine (\$71 million or 5% of total CSO flows in 2022/23). Support provided to and through CSOs by GAC accounted for 25% of total GAC bilateral assistance in that year.

Table Two: ODA to and through Civil Society Organizations

Millions of Canadian Dollars	2022/23	2021/22
Canadian CSOS	\$1,015	\$836
Foreign CSOs	\$340	\$366
Total Support	\$1,355	\$1,202

ⁱA total of US\$1,805.4 million in loans were reported by Canada to the CRS as Gross Disbursements. The grant equivalency of these loans in the CRS is US\$547.6 million or 30% of the Gross Disbursements.